

PLYMOUTH CITY COUNCIL

Subject: Improved Better Care Fund (iBCF) funding for Adult Social Care announced in the Spring Budget 2017

Committee: Cabinet

Date: 25 July 2017

Cabinet Member: Councillor Darcy and Cllr Mrs Bowyer

CMT Member Carole Burgoyne (Strategic Director for People)

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Ref:

Key Decision: No

Part: I

Purpose of the report:

To set out the allocation of the 2017/18 Improved better Care (iBCF) funding.

The report also details the requirements of the Secretary of State of how the funding can be utilised plus reporting requirements.

The Corporate Plan 2016/19:

The additional funding was received after Council approved the 2017/18 Budget setting out the revenue and capital resources available to deliver the Corporate Plan. This report sets out the allocation of the additional funding and how it will improve outcomes for recipients of adult social care.

Implications for Medium Term Financial Plan and Resource Implications: Including finance, human, IT and land:

The resource implications are set out in the body of the report.

This is additional funding for the provision of adult social care and is time-limited over a three year period. As such, it must be noted, that this is not an on-going revenue stream and cannot be subsumed into business as usual to close the funding gap for adult social care. There are clear ministerial guidelines on the areas this money can be used for and Plymouth City Council, working in partnership with key stakeholders such as NEW Devon CCG will ensure the funds are invested in transforming the social care system.

Other Implications: e.g. Child Poverty, Community Safety, Health and Safety and Risk Management:

The proposals contained within this report provide the maximum resources available to address the key policy area of adult social care.

Equality and Diversity:

A full equalities impact assessment was undertaken as part of the 2017/18 Budget report and contained a section on adult social care funding.

Recommendations and Reasons for recommended action:

Cabinet is recommended:

1. To approve the allocation of the additional funding total for 2017/18 of £5.800m;
 2. To note the pooling of this additional funding into the existing Better Care Fund (BCF) as set out in the government guidelines.
 3. To note the terms and conditions attached to the funding, in particular the requirement for Plymouth City Council to provide a quarterly finance report to DCLG, signed by the Section 151 Officer
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Alternative options considered and rejected:

There are no alternative options. The Grant Conditions attached to this new funding clearly set out the guidelines and expectations of central government. The recommendations ensure we are compliant and therefore receive the funding in full.

Published work / information:

Grant conditions attached to the funding for Adult Social Care announced in the Spring Budget 2017 [Report](#)

Background papers:

Title	Part I	Part II	Exemption Paragraph Number						
			1	2	3	4	5	6	7

Sign off:

Fin	Akh1718.63	Leg	lt/28595	Mon Off	Lt/28595	HR	n/a	Assets	n/a	IT	n/a	Strat Proc	n/a
Originating SMT Member Craig McArdle													
Has the Cabinet Member(s) agreed the content of the report? Yes													

1. Background

- 1.1 This report sets out the decisions required of Cabinet on the plans for the additional Adult Social Care funding allocated to Plymouth City Council in the Spring Budget 2017.
- 1.2 There are a number of conditions set jointly by the Department of Health (DoH) and the Department for Communities and Local Government (DCLG).
- 1.3 These are set out in the joint Policy Framework “2017-19 Integration and Better Care Fund” published at the end of March 2017. This guidance supports the Five Year Forward View and the Sustainability and Transformation Plans.
- 1.4 Additional regulatory guidelines were advised in a letter to the Chief Executive in May 2017.
- 1.5 Plymouth City Council has been awarded £11.3m over three years with £5.8m allocated in 2017/18.
- 1.6 Unlike the existing Better Care Funding which is allocated to the NHS, this grant is being paid directly from the Government to local authorities.
- 1.7 We have flexibility in how the Fund is spent over health, care and housing schemes or services, but need to agree how this spending will improve performance in the following four metrics:
 - a. Delayed transfers of care;
 - b. Non-elective admissions (General and Acute);
 - c. Admissions to residential and care homes; and
 - d. Effectiveness of reablement.

2. Grant conditions attaching to funding for Adult Social Care announced in the Spring Budget 2017


- 2.1 This is “new” money coming into the adult social care service and is time limited to the three year period 2017/18 to 2019/20. As such, it must be clearly noted this is not an on-going revenue stream and cannot be subsumed into business as usual to close the funding gap for adult social care.
- 2.2 There are clear ministerial guidelines on the areas this money can be used for and Plymouth City Council, working in partnership with key stakeholders such as NEW Devon CCG will ensure the funds are invested in transforming the health and social care system.
- 2.3 The uses of this Grant are set out as:
 - To be spent on adult social care and used for the purposes of meeting adult social care needs;
 - Reducing pressures on the NHS - including supporting more people to be discharged from hospital when they are ready;
 - Stabilising the social care provider market.

2.4 Plymouth, as a recipient authority:

- a. Has pooled the grant funding into the local Better Care Fund;
- b. Has worked with N.E.W. Devon Clinical Commissioning Group and providers to meet National Condition 4 (Managing Transfers of Care) in the Integration and Better Care Fund Policy Framework and Planning Requirements 2017-19; and

2.5 The funding is front loaded with the initial year's allocation of £5.800m reducing to £1.815m in year three. We are therefore implementing plans as soon as they are ready to ensure we derive maximum results.

3. Key Aims and Outcomes Required

PRIORITY 1 Meeting Adult Social Care Needs	PRIORITY 2 Reducing Pressures on the NHS	PRIORITY 3 Stabilising the Social Care Provider Market
Managing Demand Keeping Adults Safe	Supporting Seven Day Discharges Alternatives to Admissions Schemes	Supporting the local provider market and workforce
 Transformation and Integration of Health and Wellbeing Services		

3.1 Discussions have taken place with our key partners, in particular our colleagues within the CCG and Health to formulate plans for the best outcomes from this funding.

3.2 A key focus for investment decisions has been to make rapid improvement against Delayed Transfers of Care and Weekend Working, as benchmarking data indicates these are areas for System Improvement. In addition to improving discharge rates a focus is on preventing and reducing emergency admissions and contributing to supporting primary care.

3.3 As illustrated in the table above, we are targeting three key areas of service provision in line with the guidelines. We are allocating the £5.800m for 2017/18 in the following proportions:

- Priority 1 £1.400m
- Priority 2 £3.351m
- Priority 3 £1.000m

3.4 An overview of the indicative schemes are set down below:

Priority One- Meeting Adult Social Care Need

Strategic Priority	Scheme
Managing Demand	Befriending and Low Level Floating Support at Home Developments
	Development of Health and Wellbeing Hubs
	Development and Roll out of Social Prescribing
	Recovery College to Support Mental Health and Wellbeing
	Community Connectors for Day Opportunities
	Roll out of Assistive Technology
	Increased Review and Transition Capacity
	Protecting Preventative Services
Keeping Adults Safe	Additional DOLS Assessments
	Increased Safeguarding Staff
Total Priority One: Meeting Adult Social Care Needs £1.400m	
Key Outcomes	
Reduction in Day Opportunities Spend	
Reduction in the number of high risk Deprivation of Liberty Safeguards (DOLS) assessments	
Reviews and Rightsizing of Packages of Care	

Priority Two – Reducing Pressures on the NHS

Strategic Priority	Scheme
Discharges	Extension of Home from Hospital VCSE Services
	Expanded Community Equipment Service (7 day service/extended hours/equipment)
	Roll out of the Trusted Assessor Service
	Increased Assessment Capacity
	DTA Pathway Backlog Clearance
	Discharge Pathway - 7 Day Working for Dom Care
	DTA 1 Increased Packages of Care
	DTA2 Increased Packages of Care
Alternatives to Admissions	Continuation of Street Safe Initiative
	Alcohol Assertive Outreach Model
	Improving Quality in Care Homes
	Development of Acute Care Hub- Frailty Nurses
	Supporting Primary Care
Total Priority Two: Reducing Pressures on the NHS £3.351m	
Key Outcomes	
Reduction in the number of adult social care Delayed Transfers of Care	
Increase in weekend hospital discharges	
Reviews and Rightsizing of Packages of Care	
Reduction in emergency admissions from care homes	

Priority Three – Stabilising the Social Care Market

	Scheme
Supporting the Local Market	Domiciliary Care-Increased Cost of Care
	Supported Living-Increased Cost of Care and New Models of Care
Total Priority Three: Stabilising the Social Care Market	
£1.000m	
Key Outcomes	
Supporting more people to live independently	
Stability of the Local Market	

3.5 Business cases for each of the schemes including metrics will form part of the Better Care Submission on the 11th September 2017

4. Next Steps – Reporting

4.1 This is non-recurrent money and therefore overall investments should seek to be a bridging resource to implement the Wider Devon STP (Sustainable Transformation Plan) new models of care and deliver efficiencies.

4.2 The plans we have developed build on existing plans to secure improved system performance around the Delayed Transfers of Care (DToC) and Seven Day Discharges. These are areas that benchmarking has indicated the System needs to make rapid improvement on.

4.3 We have agreed funding allocations for the current financial year 2017/18 and will be reviewing the schemes for 2018/19 and 2019/20 as part of the standard local authority and NHS financial planning arrangements.

4.4 Unlike the existing Better Care Fund governance and reporting procedures, this money has been allocated direct to Plymouth City Council. There is a directive that as a local authority our Chief Finance Officer (S151 Officer) is responsible for quarterly reports to the Department for Communities and Local Government (CLG).

4.5 The letter addressed to the Chief Executive is explicit in the reporting requirements, which includes both an expectation to see a narrative report for the relevant quarter about how we are using the additional funding to deliver the purposes of the grant, in meeting adult social care needs generally, reducing pressures on the NHS (including DTOC) and stabilising the care provider market.

4.6 One of the grant conditions is to work with the relevant Clinical Commissioning Group and providers to meet National Condition 4 (Managing Transfers of Care) in the Integration and Better Care Fund Policy Framework and Planning Requirements 2017-19.

4.7 Our existing relationship with N.E.W. Devon CCG and our S75 Integrated Fund has greatly facilitated these discussions.

4.8 We have now received details of our specific targets from DCLG which are being reviewed for discussion and comment and to ensure we can satisfy the requirements.